

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

RICKY ARTHUR SPRING,  
Plaintiff,

v.

ROY A. BROWN and FRANK R.  
RANDALL, in their public  
capacities and including their  
marital communities; KLICKITAT  
COUNTY SHERIFF'S OFFICE; THE  
COUNTY OF KLICKITAT,

Defendants.

No. CV-05-3047-FVS

ORDER GRANTING IN PART AND  
DENYING IN PART DEFENDANTS'  
MOTION FOR SUMMARY JUDGMENT

**THIS MATTER** came before the Court on the Defendants' Motion for Summary Judgment (Ct. Rec. 16). The Plaintiff is represented by George A. Kolin. The Defendant is represented by Stanley A. Bastian.

**BACKGROUND**

**A. Undisputed Facts**

In early December 1999, Chief Criminal Deputy Roy Brown and deputy Frank Randall of the Klickitat County Sheriff's Office ("the Office") met with a confidential informant. The confidential informant visited the home of Ricky A. Spring on two successive days. On January 27, 2000, the Sheriff's Office arrested Mr. Spring on charges of selling marijuana and methamphetamine in violation of Section 69.50.401 of the Revised Code of Washington. Based on a motion and affidavit submitted by Deputy Prosecuting Attorney Timothy S. O'Neill, the Washington Superior Court issued an order determining

1 the existence of probable cause to prosecute Spring. Defs.' Ex. 17.  
2 On February 1, 2000, O'Neill filed an information charging Spring with  
3 two counts of violating Section 69.50.401 of the Revised Code of  
4 Washington. Defs.' Ex. 1.

5 After Mr. Spring refused to enter into a plea agreement, the  
6 information was amended to add a third count of selling marijuana in  
7 violation of Section 69.50.401 of the Revised Code of Washington.  
8 Defs.' Ex. 2. Over the next two years, Spring moved for and was  
9 granted at least 9 continuances. Defs.' Ex. 20-30. Spring was tried  
10 before a jury on April 15, 2002, and the jury returned a verdict of  
11 not guilty on all three counts. Defs.' Ex. 36.

#### 12 **B. Disputed Facts**

13 According to the Defendants, Brown supervised the confidential  
14 informant in making a controlled buy from the Plaintiff at his home on  
15 December 8, 1999, between 4:44 and 4:58 p.m. Def's Ex. 3. Brown and  
16 Randall supervised the confidential informant in making a second  
17 controlled buy from the Plaintiff at his home on December 9, 1999,  
18 between 5:06 and 5:11 p.m. Affidavit of Frank R. Randall, May 18,  
19 2006, ¶¶ 6-7. During the December 9 buy, the confidential informant  
20 wore a body wire. Randall Aff. ¶ 5. On January 27, 2000, Brown and  
21 Randall telephoned the Plaintiff at his home and "said that [they]  
22 would like to talk to him concerning some drug violations." Defs.'  
23 Ex. 4. The Plaintiff met Brown and Randall at the Sheriff's Office.  
24 *Id.* During the course of their conversation, he admitted to selling  
25 marijuana and made other incriminating statements. *Id.* Brown and  
26 Randall prepared accurate police reports, did not withhold exculpatory

1 evidence, and did not present false testimony at the Plaintiff's  
2 trial. Randall Aff. ¶¶ 9-10; Affidavit of Roy Brown, May 15, 2006, ¶¶  
3 14, 16.

4 According to the Plaintiff, he did not sell any drugs to the  
5 confidential informant. Declaration of Ricky A. Spring, July 2, 2006,  
6 ¶ 1. The Plaintiff was not at home on December 8 at the time of the  
7 alleged buy because he was picking his children up from daycare at  
8 that time. Spring Decl. ¶ 6.

9 On December 9, the confidential informant went to the Plaintiff's  
10 home around 5:00 p.m. Declaration of Edmund M. Hayes, July 2, 2006,  
11 ¶4. The Plaintiff was not at home, but Edmund Hayes, Jonathan David  
12 Sparks, Lisa Butcher, and five children were present. Hayes Decl. ¶  
13 2; Declaration of Jonathan David Sparks, July 2, 2006, ¶ 3. Mr. Hayes  
14 had a conversation with the informant but did not give her anything.  
15 Hayes Decl. ¶¶ 5-8; Sparks Decl. ¶¶ 6-7. The Plaintiff did not arrive  
16 until after the informant left. Hayes Decl. ¶ 9; Sparks Decl. ¶ 9.

17 On December 10, the confidential informant again went to the  
18 Plaintiff's home. Hayes Decl. ¶ 10. Mr. Hayes and the Plaintiff were  
19 both present. Hayes Decl. ¶ 11. Mr. Hayes left at the same time as  
20 the informant and he followed her car halfway down the hill on which  
21 the Plaintiff lives, at which point the informant turned onto another  
22 street. Hayes Decl. ¶¶ 15, 17-18.

23 On January 27, 2000, the Plaintiff met with Brown and Randall at  
24 the Klickitat County Sheriff's Office. Spring Decl. ¶ 30. The  
25 Plaintiff did not confess to illegal activity, but did exchange a  
26 series of sarcastic remarks with Brown. Spring Decl. ¶¶ 34, 36-38.

1           **C.     The Present Civil Action**

2           On April 11, 2005, Spring filed an action in Washington Superior  
3 Court against Brown, Randall, the Office and the County of Klickitat  
4 ("the Defendants") under 42 U.S.C. § 1983. The Plaintiff alleges that  
5 the Defendants' conduct during his investigation, arrest, and  
6 prosecution deprived him of his Constitutional rights. Specifically,  
7 the Plaintiff argues that Brown and Randall planted marijuana and  
8 methamphetamine on the confidential informant, equipped the  
9 confidential informant with a wire, and then sent the confidential  
10 informant to visit the Plaintiff at his home on December 8 and  
11 December 9, 1999. Allegedly, the body wire recordings from the two  
12 visits were then spliced and compiled into a single recording. The  
13 Plaintiff's Complaint also alleges a number of state tort law claims  
14 arising from the same series of events. In May 2005, the Defendants  
15 removed the action to this Court pursuant to 28 U.S.C. § 1441(b).  
16 (Ct. Rec. 1 ¶ 3.)

17           **DISCUSSION**

18           **I.     SUBJECT MATTER JURISDICTION**

19           The Plaintiff alleges violations of his Constitutional rights  
20 under 42 U.S.C. § 1983. This Court has jurisdiction to hear this  
21 claim pursuant to 28 U.S.C. § 1331. The Court has discretion to  
22 exercise supplemental jurisdiction over the Plaintiff's state law  
23 claims pursuant to 28 U.S.C. § 1367. Section 1367 provides that, when  
24 a federal district court has subject matter jurisdiction over a claim,  
25 the court also has "supplemental jurisdiction over all other claims  
26 that are so related to claims in the action within such original

1 jurisdiction that they form part of the same case or controversy under  
2 Article III." In this case, the Plaintiff's state law claims form  
3 part of the same case or controversy as the Plaintiff's Section 1983  
4 claim because all claims are based on the same series of actions  
5 allegedly performed by the Defendants.

## 6 **II. APPLICABLE LAW**

7 A federal district court sitting in diversity must apply the  
8 substantive law of the forum state. *Gasperini v. Center for*  
9 *Humanities, Inc.*, 518 U.S. 415, 426-427, 116 S. Ct. 2211, 2219-2220,  
10 135 L. Ed. 2d 659, 673 (1996); *Erickson v. Desert Palace, Inc.*, 942  
11 F.2d 694, 695 (9th Cir 1991) (citing *Erie R.R. v. Tompkins*, 304 U.S.  
12 64, 58 S.Ct. 817, 82 L. Ed. 1188 (1938)). A federal court exercising  
13 supplemental jurisdiction over a state law claim must apply the law of  
14 the forum state just as it would if it were sitting in diversity.  
15 *Mangold v. California Pub. Utils. Comm'n*, 67 F.3d 1470 (9th Cir.  
16 1995). This Court will accordingly apply Washington law in  
17 adjudicating the Plaintiff's state law claims.

## 18 **III. SUMMARY JUDGMENT STANDARD**

19 Summary judgment is appropriate when there are no genuine issues  
20 of material fact in dispute and the moving party is entitled to  
21 judgment as a matter of law. Fed. R. Civ. P. 56; *Celotex Corp. v.*  
22 *Catrett*, 477 U.S. 316, 323, 106 S.Ct. 2548, 2552, 91 L. Ed. 2d 265,  
23 273-274 (1986). "A material issue of fact is one that affects the  
24 outcome of the litigation and requires a trial to resolve the parties'  
25 differing versions of the truth." *S.E.C. v. Seaboard Corp.*, 677 F.2d  
26 1301, 1306 (9th Cir. 1982). There is no issue for trial "unless there

1 is sufficient evidence favoring the non-moving party for a jury to  
2 return a verdict for that party." *Anderson v. Liberty Lobby, Inc.*,  
3 477 U.S. 242, 249, 106 S.Ct. 2505, 2511, 91 L. Ed. 2d 202, 212 (1986).  
4 The non-moving party cannot rely on conclusory allegations alone to  
5 create an issue of material fact. *Hansen v. United States*, 7 F.3d  
6 137, 138 (9th Cir. 1993). Rather, the non-moving party must present  
7 admissible evidence showing there is a genuine issue for trial. Fed.  
8 R. Civ. Fed. R Civ. P. 56(e); *Brinson v. Linda Rose Joint Venture*, 53  
9 F.3d 1044, 1049 (9th Cir. 1995). "If the evidence is merely colorable  
10 [...] or is not significantly probative, [...] summary judgment may be  
11 granted." *Anderson*, 477 U.S. 249-50 (citations omitted).

### 12 **III. Statute of Limitations**

13 The Defendants argue that all of the Plaintiff's claims are  
14 barred by the applicable statutes of limitations. In addressing this  
15 argument, the Court must apply Washington law. When a state law claim  
16 is before a federal court, "the state statute of limitations  
17 controls." *Pelster v. Walker*, 185 F. Supp. 2d 1174, 1179 (D. Or.  
18 2001) (citing *Bancorp Leasing & Fin. Corp. v. Augusta Aviation Corp.*,  
19 813 F.2d 272, 274 (9th Cir. 1987)). As the Supreme Court has  
20 explained,

21 There is simply no reason why, in the absence of a  
22 controlling federal rule, an action based on state law which  
23 concededly would be barred in the state courts by the state  
24 statute of limitations should proceed through litigation to  
25 judgment in federal court solely because of the fortuity  
26 that there is diversity of citizenship between the  
litigants. The policies underlying diversity jurisdiction do  
not support such a distinction between state and federal  
plaintiffs, and Erie and its progeny do not permit it.

*Walker v. Armco Steel Corp.*, 446 U.S. 740, 751-53, 100 S. Ct. 1978,

1 1985-86, 64 L. Ed. 2d 659, 668-669 (1980)).

2 Under Washington law, the statute of limitations is an  
3 affirmative defense. The Defendants accordingly bear the burden of  
4 proof. *Haslund v. City of Seattle*, 620-621, 547 P.2d 1221, 1229-1230  
5 (1976).

6 **A. State Law Claims**

7 Although the Plaintiff does not identify his state tort claims  
8 with particularity, the Defendant has discerned the following state  
9 law claims: 1) false arrest; 2) negligent investigation; 3) negligent  
10 hiring, training, and supervision; 4) malicious prosecution; and 5)  
11 outrage. The statute of limitations applicable to each is discussed  
12 below.

13 **1. False arrest**

14 The statute of limitations for a false arrest claim is two years  
15 in the state of Washington. Wash. Rev. Code § 4.16.100; *Walker v.*  
16 *City of Kennewick*, 109 Wash. App. 1017 (Wash. Ct. App. 2001). A claim  
17 of false arrest accrues at the time of the arrest. *Gausvik v. Perez*,  
18 392 F.2d 1006, 1009 (9th Cir. 2004).

19 The Plaintiff's false arrest claim accrued when he was arrested  
20 on January 27, 2000. The Plaintiff did not file his Complaint until  
21 April 11, 2005. More than two years thus elapsed between the accrual  
22 of his claim and the filing of the Complaint. The Plaintiff's false  
23 arrest claim is thus barred by the statute of limitations.

24 **2. Negligent hiring, training, and supervision**

25 The statute of limitations for claims based on negligent hiring,  
26 training, or supervision is three years in the state of Washington.

1 *Jefferson v. Boeing Co.*, 107 Wash. App. 1046 (Wash. Ct. App. 2001).  
2 The Washington case law is unclear, however, as to when such causes of  
3 action accrue. Compare *Jefferson*, 107 Wash. App. at 1046 (stating in  
4 dicta that such actions accrue when "the tortious or discriminatory  
5 act or omission occurs") with *Gausvik*, 392 F.3d at 1009 (holding that  
6 a cause of negligent training and supervision accrues when the  
7 plaintiff learns of the basis for the claim) (citing *Allen v. State*,  
8 826 P.2d 200 (Wash. 1992)). The Court therefore declines to dismiss  
9 the Plaintiff's negligent hiring, training and supervision claim on  
10 the basis of the statute of limitations.

### 11 **3. Malicious prosecution**

12 The statute of limitations for malicious prosecution claims is  
13 three years in the state of Washington. *Nave v. City of Seattle*, 415  
14 P.2d 93 (Wash. 1966). A malicious prosecution claim accrues when the  
15 proceedings terminate. *Id.* at 94.

16 Here, the proceedings against the Plaintiff terminated on April  
17 15, 2002. The Plaintiff filed his complaint less than three years  
18 later, on April 11, 2005. The Plaintiff's malicious prosecution claim  
19 is therefore not time barred.

### 20 **4. Outrage**

21 The statute of limitations for the tort of outrage is three years  
22 in the state of Washington. Wash. Rev. Code § 4.16.080(2); *Fenner v.*  
23 *U.S. Bank of Washington*, 97 Wash. App. 1047 (Wash. Ct. App. 1999). An  
24 outrage claim accrues when the plaintiff knows or has reason to know  
25 the factual basis for each element of the claim. *Beard v. King*  
26 *County*, 889 P.2d 501, 503 (Wash. Ct. App. 1995).



1 In this case, the Plaintiff claims that he has experienced  
2 physical and emotional shock as a result of the Defendants' actions,  
3 causing him to suffer nightmares, insomnia, and distrust of the  
4 police. Complaint ¶ 76. The Plaintiff alleges that he suffers these  
5 symptoms as a result of "the process he was forced to undergo,"  
6 implying that his outrage claim encompasses all of the Defendants'  
7 actions up until his acquittal. Accordingly, the Plaintiff did not  
8 have the factual basis for his outrage claim until his acquittal.  
9 Because less than three years elapsed between the acquittal and the  
10 filing of the Complaint, the Plaintiff's outrage claim is not barred  
11 by the statute of limitations.

12 **B. Section 1983**

13 The statute of limitations for Section 1983 claims is governed by  
14 state law. *Trimble v. City of Santa Rosa*, 49 F.3d 583, 585 (9th Cir  
15 1995); *Harvey v. Waldron*, 210 F.3d 1008, 1013 (9th Cir. 2000). For  
16 the purposes of applying the appropriate state statute of limitations,  
17 Section 1983 claims are considered personal injury actions. *Id.* The  
18 statute of limitations for personal injury actions is three years in  
19 Washington. Wash. Rev. Code § 4.16.080(2).

20 The time at which a Section 1983 claim accrues is governed by  
21 federal law. *Harvey*, 210 F.3d at 1013. As a general rule, a Section  
22 1983 claim accrues when the injured party "knows or has reason to know  
23 of the injury which is the basis for the action." *Elliott v. City of*  
24 *Union City*, 25 F.3d 800, 802 (9th Cir. 1994). However, where the  
25 "successful prosecution of a Section 1983 action would necessarily  
26 imply that the plaintiff's criminal conviction was wrongful," the

1 action does not accrue unless and until the conviction has been  
2 reversed, expunged, or declared invalid. *Heck v. Humphrey*, 512 U.S.  
3 482, 486, 114 S. Ct. 2364, 2372, 129 L. Ed. 2d 383, 394 (1994). This  
4 rule applies to pending criminal charges as well as claims brought  
5 after conviction. *Harvey*, 210 F.3d at 1014.

6 Under *Heck*, the Plaintiff's Section 1983 claims were not ripe for  
7 review until after his acquittal. The Plaintiff alleges that the  
8 Defendants manufactured evidence, falsified police reports, and  
9 obtained a court order finding that probable cause existed based on an  
10 affidavit containing known falsities. If the substance of these  
11 allegations were true, a criminal conviction of the Plaintiff would  
12 have been invalid. The Plaintiff could not, accordingly, bring his  
13 Section 1983 claim until after his trial.

14 The Defendants argue that the Plaintiff's Section 1983 claim  
15 accrued when he was arrested because the "gravaman" of the Plaintiff's  
16 claim is false arrest. This argument is unpersuasive. The Plaintiff  
17 alleges that the Defendants infringed upon his Constitutional rights  
18 not only by arresting him, but also by forcing him to undergo court  
19 appearances, the imposition of pretrial conditions, and a criminal  
20 trial. The Plaintiff's Section 1983 claim could not accrue until the  
21 completion of his trial because the true "gravaman" of the claim is  
22 the denial of a fair trial. *Venegas v. Wagner*, 704 F.2d 1144, 1146  
23 (9th Cir. 1983).

#### 24 **IV. NEGLIGENT INVESTIGATION**

25 The Complaint appears to allege a claim for negligent  
26 investigation. However, as the Defendants correctly observe,

1 Washington does not generally recognize the tort of negligent  
2 investigation. *Donohoe v. State*, 142 P.3d 654, 666-667 (Wash. Ct.  
3 App. 2006); *M.W. v. Dep't of Social & Health Serv.*, 70 P.3d 954, 960  
4 (Wash. 2003). The only exception involves child abuse cases. *Id.*;  
5 *Roberson v. Perez*, 123 P.3d 844 (Wash. 2005). The Plaintiff is not  
6 alleging that a negligent child abuse investigation occurred. His  
7 claim of negligent investigation must therefore be dismissed.

#### 8 **V. NEGLIGENT HIRING, TRAINING, AND SUPERVISION**

9 An employer may be held liable for the negligent hiring,  
10 training, or supervision of an employee when two elements are present.  
11 First, the plaintiff must show that the employer knew, or should have  
12 known through the exercise of ordinary care, that the employee was  
13 unfit. Second, the plaintiff must show that retaining or failing to  
14 supervise the employee was a proximate cause of the plaintiff's  
15 injuries. *Betty Y. v. Al-hellou*, 988 P.2d 1031, 1032-33 (Wash. Ct.  
16 App. 1999); *Crisman v. Pierce County Fire Prot. Dist. No. 21*, 60 P.3d  
17 652, 654 (2002).

18 As the Defendants argue, the Plaintiff has presented no evidence  
19 that either the Klickitat County Sheriff's Office or the County of  
20 Klickitat were aware of Brown and Randall's allegedly tortious  
21 activities. Nor has the Plaintiff argued, much less presented  
22 evidence in support of the idea, that the Office or the County would  
23 have discovered that Brown and Randall were unfit through the exercise  
24 of reasonable care. This cause of action will accordingly be  
25 dismissed.

#### 26 **VI. MALICIOUS PROSECUTION**

1 The tort of malicious prosecution has five elements in the state  
2 of Washington. The plaintiff must prove (1) that the defendant  
3 initiated a prosecution (2) without probable cause and (3) with  
4 malice, (4) terminating in the plaintiff's favor and (5) causing the  
5 plaintiff to suffer damages. *Clark v. Baines*, 84 P.3d 245, 248 (Wash.  
6 2004). "Malice and want of probable cause constitute the gist of a  
7 malicious prosecution claim; as such, proof of probable cause is an  
8 absolute defense." *Id.* (Internal citations omitted). The Defendants  
9 argue that the Plaintiff's malicious prosecution claim must be  
10 dismissed because both of these crucial elements are lacking.

#### 11 **A. Probable Cause**

12 The Defendants argue that the Plaintiff's malicious prosecution  
13 claim must be dismissed because probable cause existed to prosecute  
14 the Plaintiff. As evidence, the Defendants cite the Klickitat County  
15 Superior Court's finding of probable cause. Defs.' Ex. 17. Where a  
16 court has found probable cause exists, the Defendants argue, this  
17 finding acts as a superceding cause, breaking the chain of causation  
18 and eliminating civil liability.

19 This argument is not supported by the case law. It is true that  
20 a court order may break the chain of causation and thus shield a state  
21 actor from immunity when "the complained of action is linked to the  
22 judge's decision." *Tyner v. State Dep't of Social & Health Servs.*, 1  
23 P.3d 1148 (Wash. 2000). See also *Hertog v. City of Seattle*, 979 P.2d  
24 400 (Wash. 1999); *Bishop v. Miche*, 973 P.2d 465 (1999). However, this  
25 principle applies only when "all material information is presented to  
26 the judge." *Tyner*, 1 P.3d at 1157. Where there is doubt that the

1 investigating officers fully and accurately disclosed the information  
2 known to them, the question of probable cause is for the jury to  
3 decide. *Bender v. City of Seattle*, 664 P.2d 492, 501 (Wash. 1983).

4 In this case, the Plaintiff alleges that the Klickitat County  
5 Superior Court was deceived by the information Brown and Randall  
6 provided. The question of whether probable cause existed to prosecute  
7 the Plaintiff is a question for the jury under the Supreme Court of  
8 Washington's decision in *Bender*.

9 **B. Malice**

10 A plaintiff may satisfy his burden of showing malice by proving  
11 that the prosecution was commenced for an improper motive. *Id.*

12 Impropropriety of motive may be established in cases of this  
13 sort by proof that the defendant instituted the criminal  
14 proceedings against the plaintiff: (1) without believing him  
15 to be guilty, or (2) primarily because of hostility or ill  
16 will toward him, or (3) for the purpose of obtaining a  
17 private advantage as against him

18 *Id.* Malice may also be inferred from a lack of probable cause. *Id.*

19 Here, the Defendants argue that the Plaintiff has failed to  
20 present any evidence of malice. While it is true that the Plaintiff  
21 has not presented any evidence concerning why Brown and Randall  
22 allegedly framed him, the Plaintiff has nevertheless presented  
23 sufficient evidence of malice to send the issue to the jury. A jury  
24 could infer from the proposed testimony of the Plaintiff, Sparks, and  
25 Hayes that Brown and Randall acted without believing the Plaintiff to  
26 be guilty. *Bender* makes it clear that if there is any factual  
question concerning the existence of malice, the question must be  
submitted to the jury. *Id.*

1 **VII. OUTRAGE**

2 The tort of outrage, also referred to as "intentional infliction  
3 of emotional distress," has three elements in the state of Washington.  
4 *Orin v. Barclay*, 272 F.3d 1207, 1219 (9th Cir 2001). First, the  
5 plaintiff must demonstrate that the defendant engaged in "extreme and  
6 outrageous" conduct. Second, the plaintiff must prove that the  
7 defendant intentionally or recklessly inflicted emotional distress on  
8 the plaintiff. Third, the plaintiff must prove that the defendant's  
9 actions actually resulted in "severe emotional distress." *Id.*

10 In order to be outrageous, conduct must be "so outrageous in  
11 character, and so extreme in degree, as to go beyond all possible  
12 bounds of decency, and to be regarded as atrocious, and utterly  
13 intolerable in a civilized community." *Robel v. Roundup Corp.*, 59 P.  
14 3d 611, 619 (Wash. 2002). Whether conduct is sufficiently outrageous  
15 to meet this standard is usually a question for the finder of fact.  
16 *Diacomes v. State*, 782 P.2d 1002, 1013 (Wash. 1989). However, the  
17 trial court may grant summary judgment on an outrage claim if it finds  
18 that reasonable minds could not differ as to whether the conduct "was  
19 sufficiently extreme to result in liability." *Id.*

20 Although Washington has not addressed whether conduct comparable  
21 to that attributed to the Defendants is sufficiently outrageous to  
22 support an outrage claim, several federal district courts have held  
23 that fabricating false or misleading evidence of guilt is sufficiently  
24 outrageous to state a claim for the comparable tort of intentional  
25 infliction of emotional distress. *Treece v. Illinois*, 903 F. Supp.  
26 1251, 1260 (N.D. Ill. 1995); *Caroccia v. Anderson*, 249 F. Supp. 1016,

1 1028 (N.D. Ill. 2003). See also *Lynch v. Omaha World-Herald Co.*, 300  
2 F. Supp. 2d 896, 904 (D. Neb. 2004) (holding that "a deliberate pattern  
3 of actions designed to obtain a criminal conviction by use of fraud,  
4 concealment, heavy-handedness and destruction of evidence" is  
5 outrageous conduct that will support a claim of intentional infliction  
6 of emotional distress).

7 The Defendants argue that there is no evidence of outrageous  
8 conduct in this case. The Court concludes that reasonable minds could  
9 differ about whether Brown and Randall's conduct was sufficiently  
10 outrageous to state an outrage claim. The Plaintiff alleges that  
11 Brown and Randall fabricated evidence against him. The case law cited  
12 above suggests that such conduct is sufficiently outrageous to give  
13 rise to liability. The question of outrageousness will accordingly be  
14 sent to the jury.

15 The Defendants also argue that there is no evidence that Brown  
16 and Randall behaved either intentionally or recklessly in charging the  
17 Plaintiff. *Id.* However, a jury could find, based on Brown and  
18 Randall's alleged actions, that they behaved with reckless disregard  
19 for the probability that their actions would cause the Plaintiff  
20 extreme distress. This question will also be submitted to the jury.

## 21 **VII. 42 U.S.C. § 1983**

### 22 **A. Liability of the Office and County**

23 Like the Plaintiff's other claims, the Plaintiff's Section 1983  
24 claim is based entirely on the alleged wrongdoing of Brown and  
25 Randall. The Plaintiff has also joined the Office and the County as  
26 Defendants. A local government entity may not be held liable under 42

1 U.S.C. § 1983 based solely on the actions of one of its employees.  
2 *Monell v. Dep't of Social Servs. of City of New York*, 436 U.S. 658,  
3 694, 98 S. Ct. 2018, 2037, 56 L. Ed. 2d 611, 638 (1978). Rather, a  
4 government entity may only be held liable under Section 1983 if it had  
5 a custom or policy that deprived the plaintiff of a constitutional  
6 right. *City of Oklahoma City v. Tuttle*, 471 U.S. 808, 817, 105 S. Ct.  
7 2427, 2433, 85 L. Ed. 2d 791, 816 (1985).

8 The Plaintiff has failed to provide any evidence of the existence  
9 of a custom or policy attributable to either the Office or the County.  
10 While the testimony of the Plaintiff, Sparks, and Hayes might persuade  
11 a jury that the Plaintiff was wrongfully accused, nothing in the  
12 record so much as suggests that any other County employee was involved  
13 in the alleged misconduct. Even accepting the Plaintiff's allegation  
14 that Brown and Randall engaged in a conspiracy to wrongfully accuse  
15 him, the Plaintiff has failed to demonstrate that any of the other  
16 participants in this conspiracy were County employees.

17 The Plaintiff argues that, as Chief Criminal Deputy, Brown was in  
18 a position to establish customs for the Office. According to the  
19 Plaintiff, Brown's own conduct provides conclusive evidence that an  
20 unlawful custom existed. However, Brown's position as Chief Criminal  
21 Deputy is not determinative. As the Defendants remark, it is the  
22 Sheriff, not the Chief Criminal Deputy, who establishes policy for the  
23 Office. The Office and the County are therefore immune from the  
24 Plaintiff's Section 1983 claims.

25 **B. Qualified Immunity**

26 Under the doctrine of qualified immunity, government officials



1 who perform discretionary functions in good faith are immune from  
2 civil suit unless their actions "violate clearly established statutory  
3 or constitutional rights of which a reasonable person would have  
4 known." *Harlowe v. Fitzgerald*, 457 U.S. 800, 815, 102 S. Ct. 2727,  
5 2736, 73 L. Ed. 2d 396, 408-409 (1982). Qualified immunity is an  
6 affirmative defense. Accordingly, the government official asserting  
7 qualified immunity bears the burden of both pleading and proving this  
8 defense. *Id.* at 815; *Gomez v. Toledo*, 446 U.S. 635, 640, 100 S. Ct.  
9 1920, 1924, 64 L. Ed. 2d 572, 578 (1980).

10 In evaluating a claim of qualified immunity, a trial court should  
11 first determine whether the actions alleged by the plaintiff  
12 constitute a violation of the plaintiff's Constitutional rights.  
13 *Galvin v. Hay*, 374 F.3d 739, 745 (9th Cir. 2004); *Butler v. Elle*, 281  
14 F.3d 1014, 1021 (9th Cir. 2002). If the court concludes that such a  
15 violation has occurred, the court should then determine "whether the  
16 violated right was clearly established." *Butler*, 281 F.3d at 1014;  
17 *Johnson v. County of Los Angeles*, 340 F.3d 787, 792 (9th Cir. 2003).  
18 As the final step in the analysis, the court must determine "whether a  
19 reasonable public official could have believed that the particular  
20 conduct at issue was lawful." *Butler*, 281 F.3d at 1014.

21 The Ninth Circuit has recognized a "clearly established  
22 constitutional due process right not to be subjected to criminal  
23 charges on the basis of false evidence that was deliberately  
24 fabricated by the government." *Devereaux v. Abbey*, 263 F.3d 1070,  
25 1074-1075 (9th Cir. 2001). As a result, officers who have fabricated  
26 evidence against an accused are not entitled to qualified immunity.

1 *McSherry v. City of Long Beach*, 423 F.3d 1015, 1022 (9th Cir. 2005).

2 The Defendants argue that Brown and Randall have qualified  
3 immunity from suit based on statements in their police reports.  
4 Citing the Ninth Circuit's decision in *Peng v. Penghu*, 335 F.3d 970  
5 (9th Cir. 2003), the Defendants contend that the Plaintiff's  
6 allegations that Brown and Randall fabricated evidence do not overcome  
7 Brown and Randall's qualified immunity.

8 The Defendants have failed to satisfy their burden of proving  
9 that qualified immunity is applicable. The Plaintiff has presented  
10 evidence in the form of declarations from himself, Sparks, and Hayes.  
11 These declarations raise a genuine issue of material fact as to  
12 whether Brown and Randall fabricated evidence against the Plaintiff.  
13 If the jury finds Brown and Randall fabricated evidence, qualified  
14 immunity will not shield them from liability.

15 The case the Defendants rely upon, *Peng v. Penghu*, is  
16 distinguishable. In *Peng*, the plaintiff alleged that an officer  
17 violated his Fourth Amendment rights by arresting him without probable  
18 cause. 335 F.3d at 976. The Ninth Circuit determined that the  
19 officer did, in fact, have probable cause based on "the material,  
20 historical facts [that] are not in dispute." *Id.* at 979-980. In  
21 contrast, both the existence of probable cause and the facts on which  
22 it was allegedly based are disputed in the present case. The  
23 Plaintiff's Section 1983 claim against Brown and Randall survives  
24 summary judgment.

25 **CONCLUSION**

26 The Plaintiff's outrage, malicious prosecution, and Section 1983

1 claims against Defendants Brown and Randall may proceed to trial. All  
2 other claims shall be dismissed. In addition, Defendants Klickitat  
3 County and the Klickitat County Sheriff's Office shall be dismissed  
4 from this action. Accordingly,

5 **IT IS HEREBY ORDERED:**

6 1. The Defendants' Motion for Summary Judgment, **Ct. Rec. 16**, is  
7 **GRANTED IN PART** and **DENIED IN PART**.

8 2. The Defendants' Motion for Summary Judgment is **GRANTED** as to  
9 the Plaintiff's claims for false arrest, negligent investigation, and  
10 negligent hiring, training, and supervision. These causes of action  
11 are **DISMISSED**.

12 3. The Defendants' Motion for Summary Judgment is also **GRANTED** as  
13 to the Plaintiff's claim brought under 42 U.S.C. § 1983 against  
14 Defendants Klickitat County Sheriff's Office and the County of  
15 Klickitat. Defendants **Klickitat County Sheriff's Office** and **THE**  
16 **COUNTY OF Klickitat** are **DISMISSED** from the case.

17 4. The Defendants' Motion for Summary Judgment is **DENIED** as to  
18 the Plaintiff's claims for outrage, malicious prosecution, and  
19 deprivation of due process by Defendants Roy A. Brown and Frank R.  
20 Randall.

21 **IT IS SO ORDERED.** The District Court Executive is hereby  
22 directed to enter this order and furnish copies to counsel.

23 **DATED** this 3rd day of January, 2007.

24  
25 s/ Fred Van Sickle  
Fred Van Sickle  
26 United States District Judge